Regulating the Regulators

A Formal Law-Based Philosophy

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Monitoring/Supervisory Powers NL Rail Regulators

The Regulators of the NL Rail transport markets:

1.The Competition Authority (anti-trust/ M&A control)

Legal Basis: The Dutch Competition Act

2. The Vervoerkamer (monitoring Public Rail transport i.a.)

Legal Basis: The Rail Act and Public Transport Act

Both recently reorganized within *ACM* =

Authority for Consumers and Markets

Legal Rights of Protection for the Regulated Companies

Operators on NL Rail markets have:
deeply rooted rights in the General Act on Administrative
Law (Awb)

- * of protection and rights of defence against
- * a broad scope of initiatives and/or acts and/or decisions
- * of administrative entities or bodies such as ACM

However

classical "hurdles and risks" between having rights and exercising rights notably for incumbents

Towards a new ACM "Philosophy"?

Broad criticisms from:

The NL Council of State (RvS), The Scientific Council for Government Policy (WRR) and NL anti-trust lawyers and (regulated) companies with regard to:

- 1. draft ACM powers aligning Act (Stroomlijningswet");
- 2. The ACM *concept Strategy*: (a) Shift from "formal repression" to "informal supervision", (b) Integration of Abuse of Dominant Position Cases within ACM (c) Policy advisor on market regulation = voicing it's views in public political debate.

Reaction: Regulation of the Regulators

Any choice to attribute a set of market-intervention and/or regulatory powers for a specific market should be:

- 1. By government/parliament
- 2. To an independent body or authority
- 3. Nature and Scope of powers
- 4. Based on legally defined Decision-Making criteria
- 5. Dynamic approach

Rules of the Regulations game(s) needed

Perceived Problems:

- 1. Increasing Costs of financing Regulators;
- 2. Especially when introducing ex-ante supervisory powers for Regulators (heavy-handed Model);
- 3. Regulators are: Executive power and not to turn into (full-fledged) Legislative power;
- 4. Increase in Legal uncertainty = the Regulators view on "The general public/consumer interests prevails";
- 5. Increase in tasks and powers: publishing inspection reports, market studies.

A Challenge: decision-making criteria - checks & balances

- Government has primary responsibility for policy and regulation;
- Regulators should not have the right to publish "views" with regard to market behavior of individual companies /operators when this behavior is fully in line with excising laws and regulations = no blaming and shaming;
- Having powers to impose high fines in combination with very open and/or vague norms leads to disproportionate wide powers for the Regulators;
- Regulating markets should target the biggest risks (risk based and trust-based).